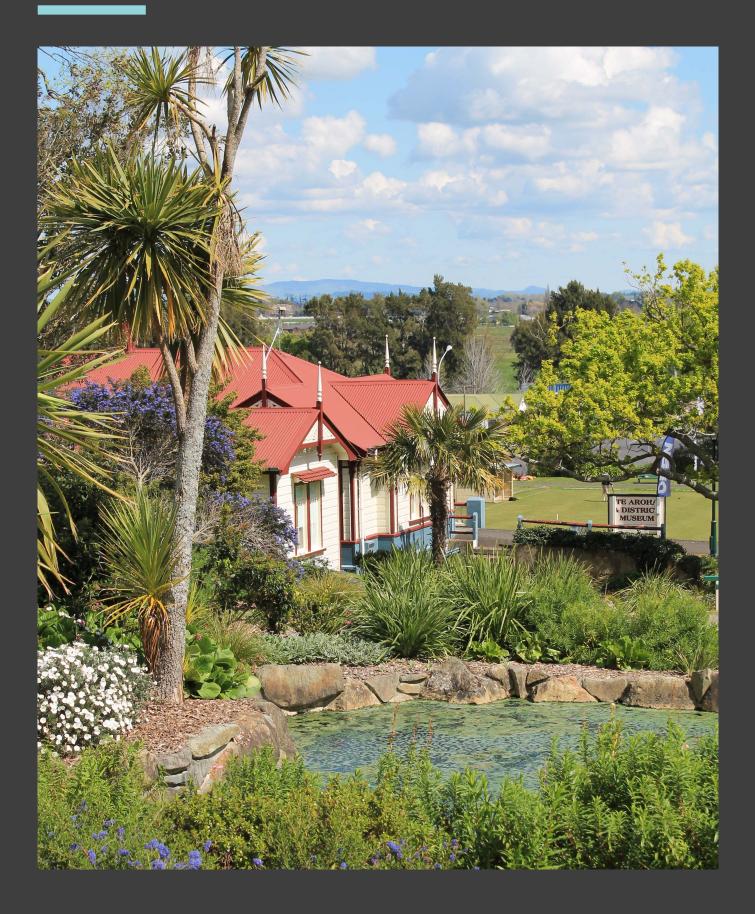
# KEY ASSUMPTIONS

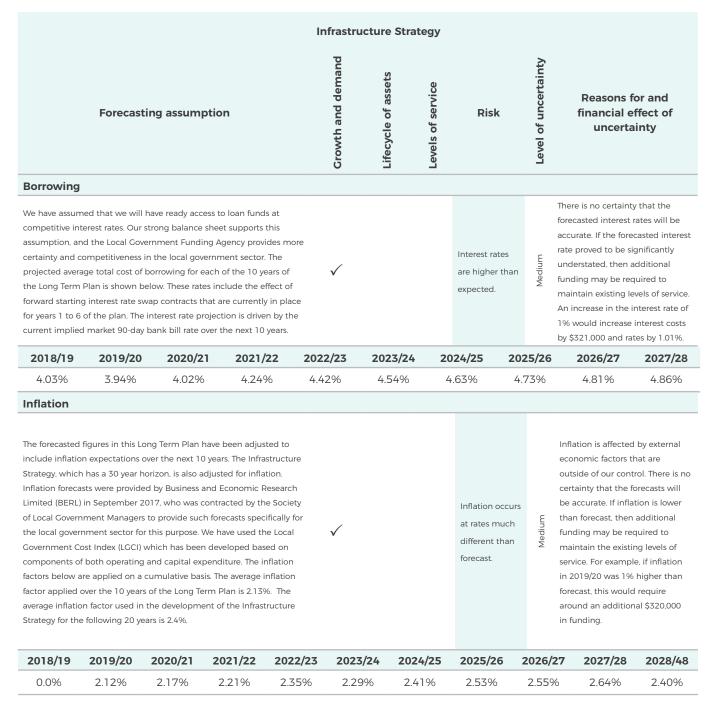


## **OUR SIGNIFICANT ASSUMPTIONS**

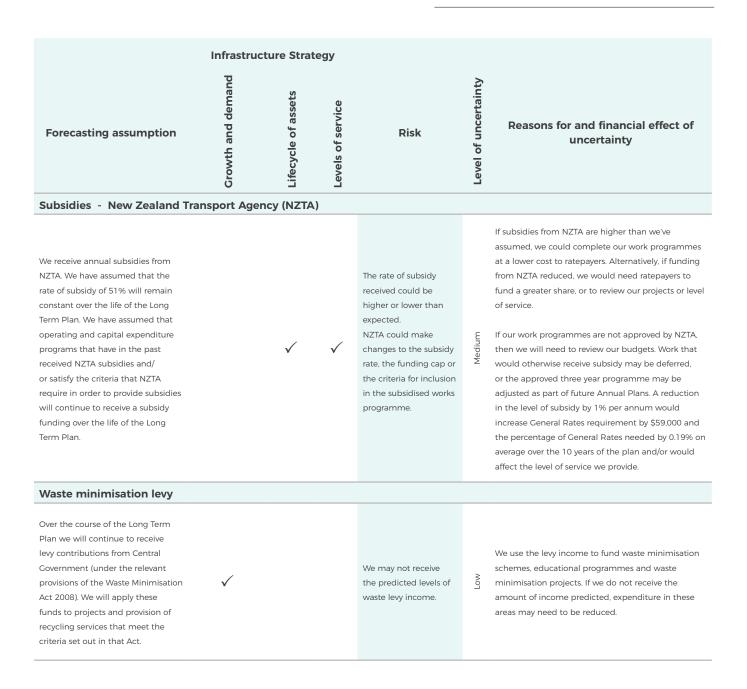
When we are planning ahead we have to make some assumptions about what is going to happen in the future. We can never know for certain what is going to happen, so we make these assumptions based on the best information we have available to us. Below are the assumptions we have made for the Long Term Plan 2018-28, Financial Strategy 2018-28, and the Infrastructure Strategy 2018-48. Our significant forecasting assumptions need to be:

- $\cdot$  realistic
- evidence-based
- $\cdot$  consistent with each other
- applied consistently across the Long Term Plan.

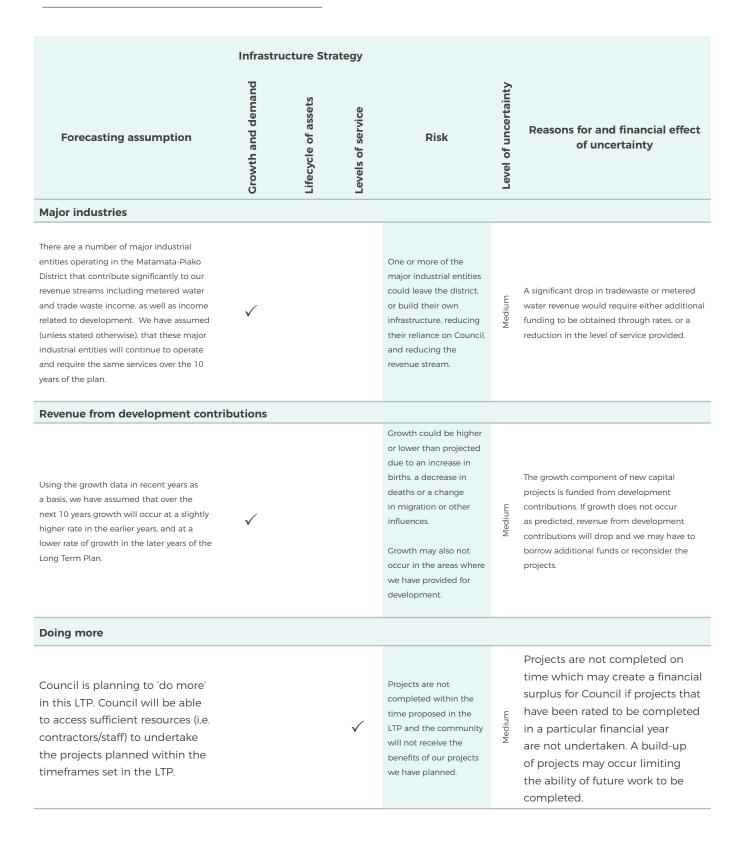
There is a risk that these assumptions could prove to be incorrect over time. Where the effect of an assumption being incorrect may have a significant financial impact or an impact on the levels of services, we have identified these below.



			Inf	rastructure	e Strategy	/						
Forecasting assumption			Growth and demand	Lifecycle of assets	Levels of service	Risk	level of uncertainty		Reasons fo of	r and finan uncertaint		
Return on inve	estments											
The interest rate projections for cash investments shown below are driven by the 90 day bank bill rates as implied by the 10 year swap rate, with an added margin of 50 basis points. We have not budgeted to receive returns on investments held for strategic purposes over the next 10 years of this plan (as set out in the Financial Strategy). Interest earned on internally borrowed funds will be used to subsidise rates. Forecast internal interest rates shown below, are calculated at the midway point between Council's average external borrowing and average external investments.						Interest rates are lower tha expected. The internal rate of interest could be much low than forecast.	ir fc fu e: A o S A o S C C T e T e	There is no certainty that the forecasted interest rates will be accurate. If the forecasted interest rate proved to be significantly overstated, then additional funding may be required to maintain are existing levels of service. A decrease in the investment interest rate of 1% would decrease interest income by \$105,000 and increase rates required by 0.33% in year one of the Long Term Plan. A reduction in internal interest would result in a shift between general and targeted rate requirements, but overall, would have no significant impact.				
	2018/19	2019/20	2020/21	2021/22	2022/2	3	2023/24	2024/	25	2025/26	2026/27	2027/28
Investment interest rates	2.54%	2.89%	3.32%	3.68%	3.96%	)	4.18%	4.359	%	4.47%	4.54%	4.60%
Internal interest rates	3.29%	3.42%	3.67%	3.96%	4.19%	)	4.36%	4.499	%	4.60%	4.68%	4.73%
Rating valuation	ons											
All properties in the district will be revalued in 2018 with new values taking effect from 1 July 2019 and every three years after that.					It is possible that this process will change the incidence of rates (e.g. rural values may increase by a greater proportion than urban values).	Medium	im pla	No allowance has been made for the possible impact of changes in rating valuations in this plan. We have the opportunity to review this annually as part of the Annual Plan.				
Funding of fut	ure replace	ment of sig	gnificant a	issets								
We have assumed t of significant assets depreciation reserve	and loans will f	und any shortf			√		Funding will not be available to replace assets.	Low	the int for wo an on an	loan funding fo e level budgete terest costs abo r. Each additior ould increase ir num and incre ne, and increase num and incre vo of the Long T	ed, this would a we what has be hal \$1 million b hterest costs by hase rates by 0.0 e interest costs b hase rates by 0.1	lso increase en budgeted prrowed \$5.350 per 2% in year py \$34,950per







## Infrastructure Strategy



### Growth

#### Population

The resident population of the district is projected to experience a medium rate of growth from 34,980 in 2018 to 36,540 by 2028 and 36,950 by 2048 which is an annual average growth rate of 0.4% and 0.2% respectfully. Factors such as the ageing population contribute to a projected decline in the average household size.

#### Dwellings

The number of dwellings is projected to increase from 14.312 in 2018 to 15.327 by 2028 and to 16.489in 2045. This is a 0.6% average growth rate from 2018 to 2028 and 0.5% average growth rate to 2048.

#### **Rating units**

The number of rating units is projected to increase from 14,961 in 2018 to 16,039 by 2028 and to 16,719 in 2048. This is an annual average growth rate of 0.7% from 2018 to 2028 and 0.5% to 2048.

Further details on the district population, dwellings and rating units are in Section 5 of this plan. In preparing our draft budgets however, we have applied a more conservative annual growth in rating units of 65 new rating units per annum. This is more in keeping with the rate of growth we have experienced over the last seven years and accommodates the level of requests we receive for contiguous property status.

#### Land use

The Long Term Plan has been prepared on the basis that the majority of growth in the district will be centered in the three urban areas, Matamata, Morrinsville and Te Aroha while the populations of the district's rural areas are projected to remain constant or to decline. Council has adopted town strategies that guide the planning and future development of the three main towns in the district, and adopted Plan Change 47 in 2017, reviewing the areas provided for development in our three main towns.

Land use change projections from 2013 – 2063 are described in more detail in the Financial Strategy.

Growth could be higher or lower than projected due to an increase in births, a decrease in deaths a change in migration or other influences.

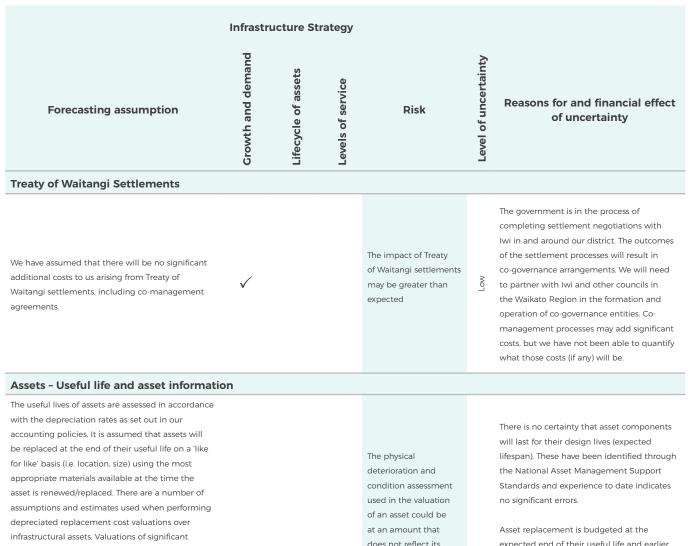
Growth may also not occur in the areas where we have provided for development. §.

Growth, population and household projections are based on the district's actual growth over the last 10 years, as well as assumptions about the rate of births, deaths and migration in the district. We have adopted a 'medium' growth scenario for the district as being the most appropriate for our long term planning. This is consistent with recommendations from Statistics New Zealand.

The growth in rating units also has a direct impact on rates - if it is higher than projected, rates will be lower because we can spread our costs across more ratepayers. However, if it is lower than projected, the opposite occurs and rates would increase, because there would be less ratepayers to share the rating burden.

The growth component of new capital projects is funded from development contributions. If growth doesn't occur at the rate predicted, revenue from development contributions will drop compared to budget and we may have to increase rates, borrow additional funds or reconsider the projects. The total value of growth projects in the plan is \$12.7 million.

	Infrastr	ucture St	rategy			
Forecasting assumption	Growth and demand	Lifecycle of assets	Levels of service	Risk	Level of uncertainty	Reasons for and financial effect of uncertainty
Local Government structure						
Central Government has changed how local government can be reorganised. We have assumed that the structure of local government will remain the same and that no reorganisation process will occur during the life of the Long Term Plan.				Reorganisation could occur, resulting in an amalgamation of councils within the Waikato Region.	Low	Reorganisation processes can be triggered by the community under the Local Government Act 2002. If this occurred we would need to respond to any proposal with a decision being made by the Local Government Commission.
Collaborative partnerships						
Partly in response to Central Government's direction, we have budgeted in this Long Term Plan to work towards greater regional collaboration. However in preparing the Long Term Plan we have not assumed any cost savings (other than those from existing partnerships) in our budgets.	$\checkmark$			Future legislative changes could require greater collaboration than we are planning for. Reviews of services may not result in collaboration, efficiencies or a reduction in costs.	Low	An example of a partnership that has been established is the joint provision of rubbish and recycling services with the Hauraki and Thames- Coromandel District Councils, which has resulted in cost savings for the community. While we will continue to look for efficiencies and cost saving in the provision of our services the financial effects of this work are unknown. We have the ability to review budgets with the Annual Plan.
Legislation						
Changes to legislation have a direct impact on the way we conduct our business. The speed and scale of review of legislation depends largely on the policy direction and priorities of the government of the day. We expect there to be changes to legislation during the life of the Long Term Plan, but we have assumed that these will not have a significant effect on our business.				Central Government will reform legislation and this may have a significant effect on the activities we undertake and the cost of	Low	Most changes to legislation are known about in advance, giving councils the ability to prepare for implementation. Historical trends have been for services transferred from Central Government to local government or additional regulations being put in place. The cost and impact of future legislative changes on our activities is dependent on the specific services affected by the legislative change. Financial uncertainty in this area would generally impact the cost of introducing



infrastructural assets. Valuations of significant assets classes will be performed on a one to three yearly basis. Valuations will also be undertaken if we are concerned that values may have shifted significantly over any given period of time. Planned asset acquisitions (as per the capital expenditure programme) will be depreciated on the same basis as existing assets.

Details about data confidence and asset lives for the various asset groups are included in the relevant asset section of the Infrastructure Strategy.

deterioration and condition assessment used in the valuation of an asset could be at an amount that does not reflect its actual condition. This is a particular risk for those assets that are not visible, such as underground stormwater, wastewater, and water supply pipes.

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Asset replacement is budgeted at the expected end of their useful life and earlier replacement will result in a loss on disposal of any residual value. Earlier replacement could mean deferring other capital projects to remain within our self-imposed debt limits. This risk is minimised by performing a combination of physical inspections and condition modelling assessments of underground assets; estimating any deterioration or surplus capacity of an asset.



	Infrastructure Strategy				rtainty	Reasons for and financial effect of uncertainty	
Forecasting assumption	Growth and demand Lifecycle of assets Levels of service		Risk	Level of uncertainty			
Sales or transfer of assets							
It is assumed throughout this plan that we will retain ownership of our significant assets and continue with the current Council Controlled Organisations.		$\checkmark$		That the financial or non financial objectives of holding strategic assets or Council Controlled Organisations are not achieved. The risk of loss is low.	Medium	Should specified returns not be attainable, we would review our investment. Such a review may have a financial impact. Any decision to sell or partially sell would be significant and a full proposal with options to be considered would be provided to the community for feedback as part of a consultation process.	
Service Delivery							
The governance and service delivery arrangements for our activities and services will remain.	$\checkmark$		$\checkmark$	Governance and service delivery arrangements may change significantly from the current structure. For example, the formation of a Council Controlled Organisation for the management of some of our services.	Low	Service Delivery reviews will be completed in accordance with legislation. Any recommendation to change how we deliver any service will be considered at the time, and may require community consultation. Any change to service delivery method or governance arrangements may result in service interruption and/or unbudgeted costs of transitioning.	
Levels of service							
We have assumed that demand for our services and community expectations regarding the level of service we provide will not change significantly from what we have budgeted for. In developing this Long Term Plan we have also assumed that the current levels of service we provide will continue unless specifically stated otherwise. For some of our assets recent changes to legislation and the regulatory framework require us to change our levels of service. This is particularly true for the water supply services, where increasing environmental and health standards require improved water quality and improved security of water sources. Similar changes can be seen for wastewater and stormwater where increasing environmental standards require improved treatment of wastewater and stormwater before it can be disposed into the environment. The Roading activity is also seeing changes to the levels of service, with the implementation of One Network Road Classification system. This is likely to see the levels of service for some roads improve and others decrease.			$\checkmark$	External factors or budgetary constraints may adversely affect our ability to deliver intended levels of service. There are significant changes in customer expectations regarding demand for services or levels of service.	Pow	A number of factors may impact our ability to deliver our intended levels of service, such as financial constraints or a natural disaster. Expectations of the community may also change over time. Changes to levels of service may affect the scale and type of infrastructure and services we provide. If significant changes occur we will need to reassess the effect on capital expenditure projects and determine the materiality of change to the Long Term Plan. The financial effect of uncertainty for this assumption cannot be quantified. Any significant changes to levels of service would require a proposal with options to be considered for feedback as part of a consultation process.	

	Infrastructure Strategy				tainty	Reasons for and financial effect of uncertainty	
Forecasting assumption	Growth and demand Lifecycle of assets Levels of service		Risk	Level of uncertainty			
Climate change and natural hazards							
We have assumed that there will be no significant impact from climate change, no significant natural disaster and that our funding of civil defence will continue. The Intergovernmental Panel on Climate Change (IPCC) Fifth Assessment Report was completed in 2014. This states that warming of the climate system is unequivocal, and since the 1950s, many of the observed changes are unprecedented. Central Government recognises climate change as a long term strategic issue for New Zealand. In the Strategy we have taken the effects of climate change into account for certain activities that it would affect the most (such as stormwater, water and wastewater). Climate change could also pose challenges for the district in relation to land use and the economy in the future (such as crop production). We recognise New Zealand's vulnerability to natural disasters. If our communities are not adequately prepared we may not be able to recover from a natural disaster.	$\checkmark$			The risk is low in the short term and there is a medium risk for the term of this strategy. Projected climate change and hazard scenarios (such as storm events) could occur more or less regularly than what has been projected. A lack of preparedness and resilience in the event of a natural disaster would compromise our ability to provide services to the community. Significant natural disasters could compromise our community's ability to pay for services. Significant natural disasters could further increase insurance costs beyond the level budgeted.	Medium	Climate change and hazards could have advers impacts on public and private property, and our infrastructure such as the roading and stormwater networks. Overestimating the effects of climate change of hazards could result in unnecessary work, but underestimating the effects could impact on emergency project works. Either scenario would affect ratepayers as infrastructure and hazard planning cost money. A significant natural disaster could disrupt our economy and day to day activity, reducing the ability of our community to pay for services and significantly increase insurance costs – as has been seen with the Canterbury earthquakes. The financial effects of these risks depend on the occurrence and scale of future natural disasters, so the timing and financial impact on the forecasts in the Strategy cannot be quantified.	
Resource consents and environmenta	al standard	ds					
				Conditions of resource consent could be altered significantly and without allowing			

We hold several resource consents for the activities that we undertake - mainly for taking water for our town water supplies, and discharging stormwater and treated wastewater from our networks. These consents are obtained from the Waikato Regional Council and are influenced by national policy - such as National Environmental Standards and National Policy Statements under the Resource Management Act 1991 framework. We have assumed that the conditions of resource consents for our activities will not be altered significantly during the life of the Long Term Plan.



sufficient time for planning.

Changing Environmental standards could increase costs and put pressure on the affordability of the services we provide.

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Community expectations of the Environmental performance of Council services could increase.

Resource consents are normally granted for long periods and are anticipated well in advance. We have included renewing resource consents in our budgets, including funding for potential additional requirements of consent conditions. The final costs of obtaining consents are difficult to predict (given the availability of appeals under the Resource Management Act 1991). The impacts of changes to environmental standards may be significant in the longer term, however financial effects are difficult to predict.